

## PUBLIC SAFETY AND CRIMINAL JUSTICE COMMITTEE

DATE: April 18, 2007

CALLED TO ORDER: 5:44 p.m.

ADJOURNED: 7:38 p.m.

### ATTENDANCE

#### Attending Members

Mary Moriarty Adams, Chair  
Vernon Brown  
Sherron Franklin  
Lynn McWhirter  
William Oliver  
Lincoln Plowman  
Cherrish Pryor  
Scott Schneider

#### Absent Members

### AGENDA

PROPOSAL NO. 187, 2007 - appoints Christine Kerl, a probation officer, to the Marion County Community Corrections Advisory Board

“Do Pass”

Vote: 8-0

PROPOSAL NO. 189, 2007 - approves an appropriation of \$373,081 in the 2007 Budget of the Marion County Justice Agency (State and Federal Grants and Law Enforcement Funds) to fund the operations of the Metro Drug Task Force through the end of 2007, funded by a grant awarded by the Indiana Criminal Justice Agency (\$142,419) and Law Enforcement Fund balance (\$230,662)

“Do Pass”

Vote: 7-0

PROPOSAL NO. 190, 2007 - approves a transfer of \$57,904 in the 2007 Budget of the Indianapolis Metropolitan Police Department (Federal Grants and Non-Lapsing Federal Grants Funds) to pay for salaries and cell phone expenses for the Victim Assistance Unit and to purchase cameras for the Indianapolis/Marion County Camera Project under the Buffer Zone Protection Plan

“Do Pass”

Vote: 7-0

PROPOSAL NO. 191, 2007 - approves an appropriation of \$9,872 in the 2007 Budget of the Marion County Sheriff (State and Federal Grants Fund) to purchase bullet proof vests, financed by a grant from the U.S. Department of Justice Bulletproof Vest Partnership  
“Do Pass” Vote: 7-0

PROPOSAL NO. 192, 2007 - approves an appropriation of \$425,000 in the 2007 Budget of the Department of Public Safety, Emergency Management Planning Division (Non-Lapsing Federal Grants Fund), to fund a United States Army federal training exercise that will simulate a terrorist attack in northern Marion County, financed by a grant from the U.S. Department of Homeland Security through the Indiana Department of Homeland Security  
“Do Pass as Amend” Vote: 7-0

PROPOSAL NO. 193, 2007 - approves an increase of \$17,550 in the 2007 Budget of the Department of Public Safety, Animal Care and Control Division (Consolidated County Fund), to purchase dog beds and mobile cat cages for the animal shelter and pay for bus and billboard advertising for a public awareness campaign, financed by private donations and a transfer between characters  
“Postpone” until May 2, 2007 Vote: 8-0

Presentation on Community Corrections Plan for 2007 – Brian Barton, Director

## PUBLIC SAFETY AND CRIMINAL JUSTICE COMMITTEE

The Public Safety and Criminal Justice Committee of the City-County Council met on Wednesday, April 18, 2007. Chair Mary Moriarty Adams called the meeting to order at 5:44 p.m. with the following members present: Vernon Brown, Sherron Franklin, Lynn McWhirter, William Oliver, Lincoln Plowman, Cherrish Pryor, and Scott Schneider.

PROPOSAL NO. 187, 2007 - appoints Christine Kerl, a probation officer, to the Marion County Community Corrections Advisory Board

Ms. Kerl said she is the acting supervisor with the Marion County Superior Court Probation Department and has 15 years of experience in the field. She hopes to bring her work experience and expertise to the board. She said she works downtown and has the ability to attend meetings.

Councilor McWhirter asked if this is a board appointment that needs to be filled by a probation officer. Ms. Kerl replied in the affirmative.

Councilor Oliver asked what the testing for compliance consists of. Ms. Kerl said they do drug testing and reporting of treatment. Councilor Oliver asked what improvements have been demonstrated with the testing for compliance. Ms. Kerl said there is more frequency to the test. This helps to determine the risk level and who needs supervision.

Councilor Oliver moved, seconded by Councilor Pryor, to send Proposal No. 187, 2007 to the full Council with a "Do Pass" recommendation. The motion carried with a vote of 8-0.

PROPOSAL NO. 193, 2007 - approves an increase of \$17,550 in the 2007 Budget of the Department of Public Safety, Animal Care and Control Division (Consolidated County Fund), to purchase dog beds and mobile cat cages for the animal shelter and pay for bus and billboard advertising for a public awareness campaign, financed by private donations and a transfer between characters

Chair Moriarty Adams said she was asked to postpone Proposal No. 193, 2007.

Councilor McWhirter moved, seconded by Councilor Pryor, to "Postpone" Proposal No. 193, 2007 until May 2, 2007. The motion carried by a vote of 7-0.

PROPOSAL NO. 189, 2007 - approves an appropriation of \$373,081 in the 2007 Budget of the Marion County Justice Agency (State and Federal Grants and Law Enforcement Funds) to fund the operations of the Metro Drug Task Force through the end of 2007, funded by a grant awarded by the Indiana Criminal Justice Agency (\$142,419) and Law Enforcement Fund balance (\$230,662)

Steve Dyson, Fiscal Deputy for the Marion County Justice Agency (MCJA), said the first section of the proposal is a federal grant received from the Indiana Criminal Justice Institute (ICJI) in the amount of \$142, 419. The time period of this grant is April 1, 2007 to December 31, 2007. The second section of the proposal is an additional appropriation out of the Law Enforcement Fund in the amount of \$230,662. These two amounts will fund the Metro Drug Task Force for the remainder of the year.

Councilor Brown asked for an explanation on the Law Enforcement Fund. Mr. Dyson said there are both state and federal Law Enforcement Funds. In this proposal the state Law Enforcement Fund is being used. The Metro Drug Task Force is comprised of several different agencies (i.e. IMPD officers, prosecutors, outside representatives, etc.) and anytime there is some type of drug bust, the proceeds from any seizure are split between the agencies. He said any seizure that does not include federal assistance is put into this fund.

Councilor Schneider asked what the funding levels are for the task force. Mr. Dyson said the federal grants received are decreasing and additional funds are needed from the Law Enforcement Fund. Councilor Schneider asked if the Law Enforcement Fund is a grant fund. Mr. Dyson replied in the negative and said the fund is made up of money from seizures.

Councilor Pryor asked if salary funding will still be provided after grant money is diminished. Mr. Dyson said he is not sure for the end of this grant, but currently they are finding other sources to cover the reduction in grants.

Councilor Brown asked if there has been any reduction in service due to the reduction in grant monies. Mr. Dyson replied in the negative.

Robert Yahara, citizen, said task forces are very important and it is his hope that the Metro Drug Task Force will have a positive affect in the community. He said he is in favor of this proposal.

[Clerk's Note: Councillor Plowman left at 5:55 p.m.]

Councilor Pryor moved, seconded by Councilor Brown, to send Proposal No. 189, 2007 to the full Council with a "Do Pass" recommendation. The motion carried with a vote of 7-0.

PROPOSAL NO. 190, 2007 - approves a transfer of \$57,904 in the 2007 Budget of the Indianapolis Metropolitan Police Department (Federal Grants and Non-Lapsing Federal Grants Funds) to pay for salaries and cell phone expenses for the Victim Assistance Unit and to purchase cameras for the Indianapolis/Marion County Camera Project under the Buffer Zone Protection Plan

Elizabeth Allison, Grant Manager for the Indianapolis Metropolitan Police Department (IMPD), said both grants have already been appropriated and the first grant is for Victim Assistance under the Marion County Sheriff's Department (MSCD) from ICJI. She said the funds simply need to be transferred to IMPD, due to the merger in order to continue to pay for salaries and cell phone expenses. Ms. Allison said the second grant is the Buffer Zone Protection Grant that will be used to fund cameras. She said they are shifting priorities in their grants to ensure the city utilizes all funds to the best of their ability. The request is for funds from Character 02 (money used for personal protection equipment) and Character 03 to fund an additional camera.

Councilor Oliver asked if the buffer zones are in conjunction with Homeland Security. Ms. Allison said this is one big project and the initial money is used to fund sites that were identified by the federal government as being targets and needing "target hardening". She said as this project grows and additional funds are found they hope to move cameras into the neighborhoods. Councilor Oliver asked if there are any additional residential sites where cameras are located other than Rural street. Ms. Allison said not at this point; however, the cameras can be moved if issues occur.

John Ball, Director of Emergency Management Planning Division, said as they plan the program, they are actively looking for additional dollars to fund cameras to go into neighborhoods. He said they are currently working with IMPD on which locations the cameras will be installed.

Councilor McWhirter asked how long the cameras have been in place. Ms. Allison said approximately two weeks; however, the system is not operational. Councilor McWhirter asked when they anticipate the program being operational. Ms. Allison said they have 90 days from March 31, 2007 to become operational. Councilor McWhirter asked if there are any statistics available on the effect of the cameras. Ms. Allison said Baltimore and Chicago both had a reduction in crime. Mr. Ball said they do not have hard evidence, but they have found a reduction in runs in the Rural street area. Councilor McWhirter asked if someone has been caught by using the camera. Mr. Ball replied in the negative and said the camera has aided in investigations.

Councilor Franklin stated that they are not only monitoring businesses, but additional residential areas have the cameras. Ms. Allison said they do use the cameras in residential areas, only temporarily, because Homeland Security funded these cameras to

be used in the buffer zones. She said the goal is to find funding for infrastructure to hang the cameras.

Councilor Schneider asked if there are statistics that will prove the cameras capture criminals rather than displacing crime. Mr. Ball said there are no statistics because the system is not deployed. Councilor Schneider asked about statistics in other cities. Mr. Ball said Chicago showed strong data for some displacement and reduction in crime. Councilor Schneider asked if there are any constitutional constraints as to where cameras can be used. Mr. Ball said there are always constitutional constraints and the goal is to monitor public places. Councilor Schneider asked about the cost of the cameras. Ms. Allison said each camera is \$24,000, but with every camera, infrastructure needs to be added for a total of approximately \$30,000.

Councilor Oliver asked if a business can purchase a camera and use IMPD staff. Mr. Ball said they are open to that agreement, but it is something that needs to be worked out. Ms. Allison said they need to be careful not to only cover the neighborhoods that can afford to purchase a camera.

Chair Moriarty Adams asked what the projected out distance is that the camera can cover. Mr. Ball said the camera can see up to a block in distance. They are working with the Information Services Agency on the camera distance and networking issues to expand beyond the downtown outlet.

Robert Yahara, citizen, said Indianapolis is behind in using cameras to track citizens and he is in support of providing infrastructure for cameras. However, what really works in reducing crime is extra police control.

Councilor Franklin moved, seconded by Councilor Brown, to send Proposal No. 190, 2007 to the full Council with a "Do Pass" recommendation. The motion carried by a vote of 7-0.

PROPOSAL NO. 191, 2007 - approves an appropriation of \$9,872 in the 2007 Budget of the Marion County Sheriff (State and Federal Grants Fund) to purchase bullet proof vests, financed by a grant from the U.S. Department of Justice Bulletproof Vest Partnership

Marianne Greve, Grant Manager for the Marion County Sheriff Department (MCSO) said they intend to share the funding received with the Marion Superior Court Probation Department for their field officers. She said the federal government uses one contact agency and they are acting as that agency and intend to purchase the vests on behalf of the agencies requesting them. Each agency will have a 50% match that they are required to pay and each reimbursement will be tracked by vouchers or check numbers.

Chair Moriarty Adams asked how many vests will be purchased. Ms. Sparks said each vest is \$395.00 and each agency will receive 12 vests.

Robert Yahara, citizen, said he is in support of these bullet proof vests to protect our officers, who go into the field everyday and put their life on the line.

Councilor Schneider moved, seconded by Councilor Pryor, to send Proposal No. 191, 2007 to the full Council with a "Do Pass" recommendation. The motion carried by a vote of 7-0.

PROPOSAL NO. 192, 2007 - approves an appropriation of \$425,000 in the 2007 Budget of the Department of Public Safety, Emergency Management Planning Division (Non-Lapsing Federal Grants Fund), to fund a United States Army federal training exercise that will simulate a terrorist attack in northern Marion County, financed by a grant from the U.S. Department of Homeland Security through the Indiana Department of Homeland Security

Councilor Brown explained an amendment to Proposal No. 192, 2007 (Exhibit A, attached). In Section 3 line item 2 (Supplies) \$75,000 was added and line item 3 (Other Services and Charges) was decreased to \$348,000 with the total remaining the same.

Councilor Brown moved, seconded by Councilor Schneider, to "Amend" Proposal No. 192, 2007 per Exhibit A. The motion carried by a vote of 7-0.

Mr. Ball said the Department of Defense Agency has planned a full scale exercise that will take place in Indianapolis beginning May 10, 2007. The state and the city will participate in the exercise that will consist of a nuclear detonation in Indianapolis. He said the vision behind this program is to test the ability to provide support to local responders. Mr. Ball said this is just a practice and there will be no real explosion. Each agency will be working towards their training objectives and first responders will be practicing those training objectives. He said the hope is to receive lessons learned and know that the military will be prepared to assist in an emergency in Indianapolis. The money requested will pay for personnel costs, fuel, and transporting the responders.

Councilor Schneider asked what makes up the cost of \$425,000 to do the program. Mr. Ball said the bulk of the money is for personnel. He said they will have up to 200 responders at any given time. The state has given the money to do something of this scale in order to test their abilities. The money will only fund overtime. Ms. Allison said the money will assist if officers are pulled off the street for training and overtime is needed for a back-up officer. Also the money will be used to pay outlying agencies that

will be participating in the exercises and to cover their supplies. She said all reimbursements will be out of Character 03.

Councilor Pryor asked how the community plays a role in this exercise. Mr. Ball said involving the community is not an objective of this exercise, but Public Information Officers are participating to learn how to share the necessary information with citizens. There will be no hands-on by citizens.

Councilor Oliver asked if the hospitals have a role in the exercise. Mr. Ball said the hospitals are involved and will exercise simulation of resources and communication among other hospitals.

Chair Moriarty Adams asked what the involvement is with North Vernon. Mr. Ball said the former state hospital in North Vernon is now the United States Training Center for Homeland Security local and military training. Chair Moriarty Adams asked if there are additional counties attending. Mr. Ball said Marion county and the surrounding donut counties will be participating.

Robert Yahara, citizen, said it is very important that we prepare and know how to protect the city in case of a tragic event or emergency.

Councilor McWhirter moved, seconded by Councilor Pryor, to send Proposal No. 192, 2007 to the full Council with a "Do Pass as Amended" recommendation. The motion carried by a vote of 7-0.

[Clerk's note: Councillors Brown and Schneider left at 6:38 p.m.]

Presentation on Community Corrections Plan for 2007 – Brian Barton, Director

Aaron Haith, General Counsel for the Council, said it is very important that they meet statute requirements by having the Community Corrections Director and the Chair of the Board come before the Public Safety Committee to present their report. He said he hopes that this will help in having Community Corrections in total compliance at the State level to receive all funds available. The plan needs to be approved by this committee in a timely manner before being sent to the Department of Correction (DOC).

Brian Barton gave a summary of the Community Corrections Plan, which included an overview of the programs offered by Community Corrections, contracts with Community Corrections, and the need list for grant applications (found in Exhibit B, attached).

[Clerk's note: The full Community Corrections' application can also be found in the Council office]



Councilor Oliver asked what the term “hot zone” means with regard to the Global Positioning Satellite (GPS). Mr. Barton said a “hot zone” is anywhere there is a court order that an offender cannot be near (i.e. workplace, home, school, etc.).

Councilor Franklin said she is very familiar with the Blue Triangle (housing for individuals connected to Community Corrections), and this is the type of program needed because it gives people a sense of worth and ability to want to succeed. Thus, minimizing the possibility of their return to the criminal justice system. She said she supports Community Corrections, because she can see where the dollars go when requested. Councilor Franklin asked if they can use vacant buildings in the same manner as the Blue Triangle. Mr. Barton said using vacant buildings is something they can strive toward. He said many of their clients can receive jobs and housing; however, it is not always the best jobs or housing, and this is something they are working to improve.

Councilor Oliver asked if they hear complaints from offenders that would rather stay in jail than pay the fees to Community Corrections. Mr. Barton replied in the affirmative and said the program is designed by the legislature and some fees have to be assessed until the funding mechanism is changed.

Dave Cook, Chair of the Community Corrections Board, said in the last several years they have realized that warehousing individuals is not an appropriate way to address every criminal issue and there needs to be services provided when offenders go through the transition process. He said if a transition process is not provided, then those people will continue in the same cycle of being warehoused.

Councilor McWhirter said it should be mandatory for offenders to have a transition. She asked if this is done by a judge or legislation. Mr. Barton said it is done by legislation and is currently being worked on at the Statehouse.

Chair Moriarty Adams asked if the contracts with Community Corrections are renewed yearly. Mr. Barton replied in the affirmative.

Councilor Oliver asked if any early releases were released to Community Corrections. Mr. Barton replied in the affirmative. Councilor Oliver asked what program the offenders entered. Mr. Barton said most entered home detention, due mostly to the lack of work release beds when their contractor backed out.

Chair Moriarty Adams asked how many offenders are at Community Corrections. Mr. Barton said they have been as low as 160 offenders, and currently have over 170. He said the center can hold up to 230 offenders before it becomes crowded. Chair Moriarty Adams asked if the requested 170 additional work release beds are for the Duvall Center. Mr. Barton replied in the affirmative and said they currently only have 30 beds for re-

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entry and transition. At the new work release center, they will be going up to 80 re-entry beds and 100 beds for pre-trial. The remainder of the beds will be for post conviction.

Robert Yahara, citizen, said he is seeing some improvement with the programs provided by Community Corrections and he encourages others to be in support of these programs and interact with those in the City that are implementing these programs.

Councilor Franklin moved, seconded by Councilor Pryor, to approve the annual report given by Community Corrections and the submission of the annual application to the DOC. The motion carried by a vote of 5-0.

With no further business pending, and upon motion duly made, the Public Safety and Criminal Justice Committee of the City-County Council was adjourned at 7:38 p.m.

Respectfully submitted,

Mary Moriarty Adams, Chair  
Public Safety and Criminal Justice Committee